PHOENIX HERPETOLOGICAL SOCIETY, INC.

Plaintiff,

Civil Action No.

VS.

UNITED STATES DEPARTMENT OF THE INTERIOR, U.S. FISH AND WILDLIFE SERVICE, DAVID BERNHARDT, in his official capacity as the Secretary of the U.S. Department of the Interior, and MARGARET EVERSON, in her official capacity as the Principal Deputy Director Exercising the Authority of the Director of U.S. Fish and Wildlife Service,

Defendants.

COMPLAINT FOR DECLARATORY JUDGMENT PURSUANT TO 28 U.S.C. §§ 2201 & 2202

Plaintiff, Phoenix Herpetological Society, Inc., by and through its counsel, Law Offices of Frederick Coles, III, pursuant to Title 28, United States Code, Sections 2201 and 2202, and Federal Rule of Civil Procedure 57, complains against defendants, United States Department of the Interior, U.S. Fish and Wildlife Services, and Margaret Everson, in her official capacity as the Principal Deputy Director Exercising the Authority of the Director, for the entry of a declaratory judgment declaring that: (A) U.S. Fish and Wildlife Service ("Service") violated the Administrative Procedure Act, 5 U.S.C. § 551, *et seq.*, when it retroactively applied the Convention on International Trade in Endangered Species of Wild Fauna and Flora ("CITES") which became effective on July 1, 1975, to the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971 which is well prior

to CITES' effective date of July 1, 1975 and (B) U.S. Fish and Wildlife Service ("Service") violated the Endangered Species Act ("ESA"), 16 U.S.C. § 1531, *et seq.* when it retroactively applied the ESA which became effective on December 27, 1973, to the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971 which is well prior to ESA's effective date of December 27, 1973.

INTRODUCTION

- 1. This complaint seeking declaratory judgment arises out of defendants, United States Department of the Interior, U.S. Fish and Wildlife Services, and Margaret Everson, in her official capacity as the Principal Deputy Director Exercising the Authority of the Director, violating both the Administrative Procedure Act, 5 U.S.C. § 551, *et seq.*, and the Endangered Species Act, 16 U.S.C. § 1531, *et seq.*, in connection with the processing of applications for registration in connection with defendants' management and operation of the Captive-Bred Wildlife Registration ("CBW") program pertaining to the export of GCBI, Blue Cayman Iguana, Cyclura Lewisi and/or Lewisi (all synonimous to one another), all of which were derived from the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971.
- 2. More specifically, this complaint for declaratory judgment seeks the entry of a judgment declaring that Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971, which well predates the enactment and enforceability of the Convention on International Trade in Endangered Species of Wild Fauna and Flora ("CITES") which became effective on July 1, 1975, does not apply to the subject Ramon Noegel "Founder Stock of Iguanas".
- 3. In short, the Ramon Noegel "Founder Stock of Iguanas" entered the United States prior to the enactment of CITES, and, as such, those animals are not subject to the

requirements of CITES or the Endangered Species Act which became effective on December 23, 1973, which is similarly subsequent to the Ramon Noegel "Founder Stock of Iguanas" entering the United States.

- 4. Inasmuch as the subject animals were brought into the United States prior to the enactment of both the Endangered Species Act and CITES, defendant lack the authority and authorization to retroactively apply either of these regulatory provisions in connection with the Ramon Noegel "Founder Stock of Iguanas" in that neither law has a retroactive enforcement provision.
- 5. Both laws are only prospective in nature and character, and, as such, cannot, as a matter of law, pertain to animals that entered the United States prior to their respective enactive and effective enforcement dates.

JURISDICTION, VENUE AND NOTICE

Administrative Procedure Act, joint and/or severally. Thus, this Court has subject matter jurisdiction over the clams set forth in this complaint pursuant to the citizen suit provision of the Administrative Procedure Act, 5 U.S.C. § 702 and the citizen suit provision of the Endangered Species Act, 16 U.S.C. § 1540(g)(1)(A) and (g)2)(A)(i), and has the authority to award attorneys fees pursuant to 5 U.S.C. § 704 of the Administrative Procedure Act and 16 U.S.C. § 1540(g)(4) of the Endangered Species Act. Both the Administrative Procedure Act and the Endangered Species Act are federal statutes and the Acting Director of the governmental agency, defendant, Margaret Everson, is an agent of the United States government. Thus, this Court has subject matter jurisdiction over the claims set forth in this complaint pursuant to 28 U.S.C. § 1331 (federal question) and 1346 (United States as defendant). This case not concern federal taxes, is

not a proceeding under 11 U.S.C. § 505 or 1146, nor does it involve the Tariff Act of 1930. Thus, this Court has authority to order the declaratory relief requested under 28 U.S.C. § 2201. If the Court orders such relief, 28 U.S.C. § 2202 authorizes this Court to issue injunctive relief and 28 U.S.C. § 2412 authorizes this Court to award plaintiff its costs and attorneys fees.

- 7. A substantial part of the alleged events or omissions giving rise to plaintiff's claims occurred in the District of Columbia. In addition, this suit is being brought against the Acting Director in her official capacity as an officer or employee of the United States Department of the Interior, U.S. Fish and Wildlife Service, residing in the District of Columbia. Thus, venue is proper in this Court, pursuant to 28 U.S.C. § 1391(e).
- As required by 42 U.S.C. § 7604(b)(1)(A), plaintiff has previously notified the defendant of the violations asserted and complained of in this complaint as evidenced by the pending litigation which is styled as *Phoenix Herpetological Society, Inc., v. U.S. Fish and Wildlife Services, et al.*, Civil Action No. 1:17-cv-02584-APM whereby plaintiff is challenging defendant's denial of the renewal and amendment to its CBW permit. Additionally, the related action is premised upon defendant's improper finding which constitutes a violation of the Administrative Procedure Act, Endangered Species Act and CITES by ruling that the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971 were not legally within the United States pursuant to CITES and the Endangered Species Act. Such a ruling and finding by defendant forms the very basis of the case and controversy presented by this action in that the animals never fell within the purview of CITES or the Endangered Species Act in that they were brought into this country prior to the effective date of either law. Defendant, Acting Director Margaret Everson, has not acted to remedy the violations alleged in this complaint, and, as such, an existing and actual case and controversy exists. The

aforementioned related action (*i.e.*, *Phoenix Herpetological Society, Inc.*, v. U.S. Fish and Wildlife Services, et al., Civil Action No. 1:17-cv-02584-APM) was filed with this Court on December 4, 2017 [17-cv-02584 Docket Entry No. 1], with defendant (the same governmental agency as named herein) filed its Answer to said Complaint on April 23, 2018 [17-cv-02584 Docket Entry No. 6]. Based upon the foregoing, plaintiff is in compliance with the notice provision set forth in 42 U.S.C. § 7604(b)(1)(A).

PARTIES

- 9. Plaintiff, Phoenix Herpetological Society, Inc., is an Arizona corporation, that is a Permittee who holds a Captive-Bred Wildlife Registration Permit issued to it by defendants. Plaintiff is dedicated to the propagation and conservation of endangered and rare, and in some cases; nearly extinct reptiles. Plaintiff is and continued to be an aggrieved and injured party as a direct and proximate result of defendants' violations of the Administrative Procedure Act, Endangered Species Act and CITES by requiring that the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971, be regulated in compliance with the Endangered Species Act and CITES.
- 10. Defendant, United States Department of Interior, is a department of the United States government.
- 11. Defendant, U.S. Fish and Wildlife Service, is one of nine independent agencies that operate under the United States Department of Interior.
- 12. Defendant, David Bernhardt, is presently the Secretary of the Interior and in said capacity is responsible for rulings issued by any agency under the Department of Interior.

13. Defendant, Margaret Everson, is the Principal Deputy Director Exercising the Authority of the Director of U.S. Fish and Wildlife Service. Defendant, Margaret Everson has direct managerial oversight over the employees of U.S. Fish and Wildlife Service.

LEGAL AUTHORITY

14. Defendants' reliance upon the Endangered Species Act and CITES, in connection with it duties and responsibilities under the Administrative Procedure Act, were contrary to and not supported by any legal authority when ruling that the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971, did so in violation of both the Endangered Species Act and CITES. Again, as stated above, defendants' acts and omission in this regard are not in compliance and/or accordance with any legal authority to consider or subject the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971, to the requirements of the Endangered Species Act or CITES.

FACTS COMMON TO ALL COUNTS

- 15. Plaintiff, a non-profit, that maintains as one of its charges to perpetuate the promulgation of GCBI, Blue Cayman Iguana, Cyclura Lewisi and/or Lewisi (all synonimous to one another), by exporting same to other entities and/or institutions that are similarly engaged in perpetuating the promulgation of this species of animal.
- 16. Plaintiff, in order to carry out this charge and function must apply to defendants for permission to export the subject animals and/or in other instances to amend its CBW permit/registration so as to allow for the export/import of the subject animals.
- 17. Plaintiff has and is now encountering an illegal impediment to its ability to effectively carry out and perform the aforementioned charge in that defendants have invoked a policy, course of conduct and pattern of finding that the Ramon Noegel "Founder Stock of

Iguanas" that entered the United States, in or about 1971, the same lineage of animals relied upon by plaintiff to perform the referenced charge entered this country in violation of the then yet to be effective Endangered Species Act and CITES. *See* Exhibit A (David Blair Affidavit dated March 2, 2006).

- 18. Such a retroactive application of the Endangered Species Act and CITES is not authorized under the law. Again, the subject animals entered the United States in 1971 and CITES became effective July 1, 1975 and the Endangered Species Act became effective December 27, 1973.
- 19. As a result of defendants engaging in this prohibitive course of conduct, plaintiff has been and continues to be damaged as a direct and proximate result of defendants' illegal conduct and acts in direct contravention of law.

COUNT ONE

(Defendants Retroactive Application of CITES to the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971, Violated CITES and the APA)

- 20. Plaintiff realleges and incorporates herein by reference all the foregoing allegations of this Amended Complaint, as though fully set forth below.
- 21. Defendants by subjecting and/or evaluating the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971, in connection with the requirements of CITES which became effective July 1, 1975 constitutes a direct violation of law that damaged and continues to damage plaintiff.

COUNT TWO

(Defendants Retroactive Application of Endangered Species Act to the Ramon Noegel "Founder Stock of Iguanas" that entered the United States,

in or about 1971, Violated the Endangered Species Act and the APA)

- 22. Plaintiff realleges and incorporates herein by reference all the foregoing allegations of this Amended Complaint, as though fully set forth below.
- 23. Defendants by subjecting and/or evaluating the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971, in connection with the requirements of the Endangered Species Act which became effective December 27, 1973 constitues a direct violation of law that damaged and continues to damage plaintiff.

PRAYER FOR RELIEF

WHEREFORE, based upon the allegations set forth above, plaintiff, Phoenix Herpetological Society, Inc., respectfully requests that this Court:

- A. Declare that CITES which became effective and enforceable on July 1, 1975 is not applicable to the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971, based upon CITES having no retroactive application in that it became effective and enforceable on July 1, 1975 which was subsequent to the subject animals entering the United States.
- B. Declare that the Endangered Species Act which became effective and enforceable on December 27, 1973 is not applicable to the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971, based upon CITES having no retroactive application in that it became effective and enforceable on July 1, 1975 which was subsequent to the subject animals entering the United States.
- C. Declare that defendants' reliance and application of CITES and the Endangered Species Act in connection with CBW permit registration applications concerning the

lineage of the Ramon Noegel "Founder Stock of Iguanas" that entered the United States, in or about 1971, is not supported by law.

- D. Retain jurisdiction over this action to ensure compliance with the Court's Order;
 - E. Award plaintiff its attorneys fees, costs and fees related to this action; and
 - F. Grant such other relief as the Court deems just and proper.

Respectfully submitted,

LAW OFFICES OF FREDERICK COLES, III

/s/ Frederick Coles, III

Frederick Coles, III
LAW OFFICES OF FREDERICK COLES, III
4802 South 1110 East
Salt Lake City, Utah 84117
Tel. No. (908) 757-4977
E-Mail: fcoles@coleslegal.com
Attorneys for Plaintiff, Phoenix Herpetological
Society, Inc.

Dated: November 15, 2019

Case 1:19-cv-03450 Document 1-1 Filed 11/15/19 Page 1 of 2 CIVIL COVER SHEET

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I. (a) PLAINTIFFS			g ⁱ		EFENDANTS					
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VII. REQUESTED IN CHECK IF THIS IS A CLASS ACTION UNDER F.R.C.P. 23 DEMAND \$ Check YES only if demanded in complaint YES NO X				
VIII. RELATED CASE(S) (See instruction) IF ANY (See instruction) YES NO If yes, please complete related case form				
DATE: 11-15-2019 SI	IGNATURE OF ATTORNEY OF REC	/s/ Fraderic	k Coles, III	

INSTRUCTIONS FOR COMPLETING CIVIL COVER SHEET JS-44 Authority for Civil Cover Sheet

The JS-44 civil cover sheet and the information contained herein neither replaces nor supplements the filings and services of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. Consequently, a civil cover sheet is submitted to the Clerk of Court for each civil complaint filed. Listed below are tips for completing the civil cover sheet. These tips coincide with the Roman Numerals on the cover sheet.

- COUNTY OF RESIDENCE OF FIRST LISTED PLAINTIFF/DEFENDANT (b) County of residence: Use 11001 to indicate plaintiff if resident of Washington, DC, 88888 if plaintiff is resident of United States but not Washington, DC, and 99999 if plaintiff is outside the United States.
- III. CITIZENSHIP OF PRINCIPAL PARTIES: This section is completed <u>only</u> if diversity of citizenship was selected as the Basis of Jurisdiction under Section II.
- IV. CASE ASSIGNMENT AND NATURE OF SUIT: The assignment of a judge to your case will depend on the category you select that best represents the <u>primary</u> cause of action found in your complaint. You may select only <u>one</u> category. You <u>must</u> also select <u>one</u> corresponding nature of suit found under the category of the case.
- VI. CAUSE OF ACTION: Cite the U.S. Civil Statute under which you are filing and write a brief statement of the primary cause.
- VIII. RELATED CASE(S), IF ANY: If you indicated that there is a related case, you must complete a related case form, which may be obtained from the Clerk's Office.

Because of the need for accurate and complete information, you should ensure the accuracy of the information provided prior to signing the form.

Case 1:19-cv-03450 Document Dr2:10 Eiled 11/15/19 Page 1 of 1

UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

CO-932 Rev. 4/96

NOTICE OF DESIGNATION OF RELATED CIVIL CASES PENDING IN THIS OR ANY OTHER UNITED STATES COURT

Civil Action No.	
(To be supplied by the Clerk)

NOTICE TO PARTIES:

Pursuant to Rule 40.5(b)(2), you are required to prepare and submit this form at the time of filing any civil action which is related to any pending cases or which involves the same parties and relates to the same subject matter of any dismissed related cases. This form must be prepared in sufficient quantity to provide one copy for the Clerk-s records, one copy for the Judge to whom the cases is assigned and one copy for each defendant, so that you must prepare 3 copies for a one defendant case, 4 copies for a two defendant case, etc.

NOTICE TO DEFENDANT:

Rule 40.5(b)(2) of this Court requires that you serve upon the plaintiff and file with your first responsive pleading or motion any objection you have to the related case designation.

NOTIC	E TO ALL COUNSE	
		nis Court requires that as soon as an attorney for a party becomes aware of the existence of a related case immediately notify, in writing, the Judges on whose calendars the cases appear and shall serve such notice s.
The pla	intiff, defendant or co	nunsel must complete the following:
I.	RELATIONSHIP O	F NEW CASE TO PENDING RELATED CASE(S).
	A new case is deem below.]	ed related to a case pending in this or another U.S. Court if the new case: [Check appropriate box(e≼)
	(a)	relates to common property
	x (b)	involves common issues of fact
	X (c)	grows out of the same event or transaction
,	(d)	involves the validity or infringement of the same patent
	(e)	is filed by the same pro se litigant
2.	RELATIONSHIP O	F NEW CASE TO DISMISSED RELATED CASE(ES)
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involves the same parties and same subject matter.

Check box if new case is related to a dismissed case:

- NAME THE UNITED STATES COURT IN WHICH THE RELATED CASE IS FILED (IF OTHER THAN THIS 3. COURT):
- CAPTION AND CASE NUMBER OF RELATED CASE(E-S). IF MORE ROOM IS NEED PLEASE USE OTHER SIDE. 4.

U.S. Fish and Wildlife Service, et al. Phoenix Herpetological Society, Inc. 11/15/2019

DATE

Signature of Plaintiff / Defendant (or counsel)

PHOENIX HERPETOLOGICAL SOCIETY, INC.	
Plaintiff	
v.) Civil Action No.
U.S. DEPARTMENT OF THE INTERIOR, ET AL.) ·
Defendant)
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SUMMON	NS IN A CIVIL ACTION
To: (Defendant's name and address)	
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Date: 11-15-2019	
	Signature of Clerk or Deputy Clerk

Additional information regarding attempted service, etc:

Civil Action No.

PROOF OF SERVICE

(This section should not be filed with the court unless required by Fed. R. Civ. P. 4 (1))

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PHOENIX HERPETOLOGICAL SOCIETY, INC.	1
Plaintiff	
v.) Civil Action No.
U.S. DEPARTMENT OF THE INTERIOR, ET AL	
Defendant	
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SUMM	IONS IN A CIVIL ACTION
To: (Defendant's name and address)	
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	tes Attorney for the District of Columbia tes Attorney's Office
	n Street, N.W.
Washingto	n, D.C. 20530
A lawsuit has been filed against you.	
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•	be served on the plaintiff or plaintiff's attorney, whose name and
address are:	be served on the plaintiff of plaintiff s attorney, whose name and
Frederick Coles, III, Esquire	
Law Offices of Frederick Co	oles, Itl
4802 South 1110 East Salt Lake City, Utah 84117	
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	· ANGELA D. CAESAR, CLERK QF COURT
Date: 11-15-2019	
90	Signature of Clerk or Deputy Clerk

Additional information regarding attempted service, etc:

Civil Action No.

PROOF OF SERVICE

(This section should not be filed with the court unless required by Fed. R. Civ. P. 4 (1))

	This summons for	(name of individual and title, if a	ny)		
was re	ceived by me on (date	2)			
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36.			v	Printed name and title	
				Server's address	

	3		
PHOENIX HERPETOLOGICAL SOCIETY	Y, INC.		
Plaintiff			
) 000		
V.)	Civil Action No.	·
U.S. DEPARTMENT OF THE INTERIOR	, ET AL.)		
Defendant)		
S	SUMMONS IN A C	CIVIL ACTION	
To: (Defendant's name and address)		*	
U.S . 184	VID BERNHARDT, SE Department of the Index Street, N.W. Shington, D.C. 20240	ECRETARY U.S. DEPARTM nterior	IENT OF THE INTERIOR
	~ •		
A lawsuit has been filed agains	t vou.		
	*		
Within 60 days after service of serve on the plaintiff an answer to the Civil Procedure. The answer or motio address are:	attached complaint on must be served on	or a motion under Rule 12	of the Federal Rules of
Frederick Coles, III, Law Offices of Fred 4802 South 1110 Ea Salt Lake City, Utah	erick Coles, III ast		
) .	
			4
If you fail to respond, judgmen complaint. You also must file your an	•		e relief demanded in the
		ANGELA D. CAESAR,	CLERK OF COURT
		,	8- x
Date: 11-15-2019			
		Signature of Clerk	or Deputy Clerk

Civil Action No.

PROOF OF SERVICE

(This section should not be filed with the court unless required by Fed. R. Civ. P. 4 (1))

		ame, of individual and title,	ij any)	*	
was re	ceived by me on (date)		·		
	☐ I personally serve	ed the summons on the	individual at (n	laca	
	i personally serve	a the summons on the	marviadai at (p	on (date)	; or
	•	* · ·		Oij (date)	
	☐ I left the summon	s at the individual's re	sidence or usua	l place of abode with (name)	
			, a person of s	uitable age and discretion who resi	des there,
	on (date)	, and maile	d a copy to the	individual's last known address; or	
	☐ I served the sumn	nons on (name of individu	ıal)	•	, who is
		accept service of prod	-	of (name of organization)	
	acoignated of ian to		*	on (dåte)	; or
	d .			on (unic)	_ , 0.
	☐ I returned the sun	nmons unexecuted bec	ause .	•	; or
	☐ Other (specify):				*
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	My fees are \$	for travel a	nd \$	for services, for a total of \$	0.00
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	i deciare under pena	lty of perjury that this	information is t	rue.	
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Date:	un e e				
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				Printed name and title	· · · · · · · · · · · · · · · · · · ·
965		*	A 15		
				7	

Additional information regarding attempted service, etc:

PHOENIX HERPETOLOGICAL SOCIETY, INC.	χ
Plaintiff)
v. U.S. DEPARTMENT OF THE INTERIOR, ET AL.) Civil Action No.
Defendant	
SUMMON	S IN A CIVIL ACTION
United States F 1849 C Street,	VERSON, PRINCIPAL DEPUTY DIRECTOR Fish and Wildlife Service N.W. .C. 20240-0001
A lawsuit has been filed against you.	
serve on the plaintiff an answer to the attached co	ions on you (not counting the day you received it) you must omplaint or a motion under Rule 12 of the Federal Rules of served on the plaintiff or plaintiff's attorney, whose name and
If you fail to respond, judgment by defaul complaint. You also must file your answer or mo	t may be entered against you for the relief demanded in the otion with the court.
	ANGELA D. CAESAR, CLERK OF COURT
Date: 11-15-2019	Signature of Clerk or Deputy Clerk